

City of Newton, Massachusetts

Department of Planning and Development 1000 Commonwealth Avenue Newton, Massachusetts 02459

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Barney S. Heath Director

MEMORANDUM

DATE: July 28, 2023

TO: Councilor Deborah Crossley, Chair, Zoning and Planning Committee

Members of the Zoning and Planning Committee

FROM: Barney Heath, Director, Department of Planning and Development

Jennifer Caira, Deputy Director Department of Planning and Development

Zachery LeMel, Chief of Long Range Planning

Joe Iadonisi, Planning Associate

SUBJECT: Petition #205-23 for a change of zone to MIXED USE 1 for land located at 126-132

> Charles St. Street. 126 Charles St. (Section 41 Block 06 Lot 26) is currently zoned Manufacturing (MAN), 132 Charles St. (Section 41 Block 06 Lot 14) is currently zoned MAN for what was formerly Section 41 Block 06 Lot 11, Multi-Residence 2 (MR2) for what was formerly Section 41 Block 06 Lot 12, and Multi-Residence 1 (MR1) for what

was formerly Section 41 Block 06 Lot 14.

MEETING: July 31, 2023

CC: City Council

Planning and Development Board

At the July 24, 2024 Zoning and Planning Committee (ZAP) meeting, a public hearing was held and closed on the subject item above. ZAP voted to hold the item with the request for two additional pieces of information:

1. An explanation from the petitioner why the property is seeking this rezoning, given that rezonings similar to this typically happen in parallel to a development proposal.

The petitioner has provided a narrative explanation (Attachement A).

2. A comparison of the allowed development and uses between the current zones (MR1, MR2, and MAN) and the proposed zone (MU1).

The comparison zoning dimensional and use tables are provided here.

Zoning Dimensional Requirements:

	Current Zoning		Proposed Zoning		
	MR1 (new lot)	MR2 (new lot)	MAN	MU1	
Min. lot size	10,000 sqft	10,000 sqft	10,000 sqft	40,000 sqft	
Height	36' sloped	36' sloped	2 stories/ 24' by right	3 stories/ 36' by-right	
	30' flat	30' flat	3 stories/ 36' by special permit	4 stories/ 48' by special permit	
Floor Area Ratio	0.38-0.58 (see Ch.30 sec. 3.2.11)	0.38-0.58 (see Ch.30 sec. 3.2.11)	1.00 for 2 stories or less, 1.50 for 3 stories	1.50 for 3 stories or less, 2.00 for 4 stories	
Front Setback	30'	25'	Greater of 15' or 1/2 building height or average	1 Story: 15' 2 or more stories: Equal to Building Height	
Side Setback	10'	10'	Abutting res/pub.: greater of ½ bldg. height or 20' Other: 1/2 building height	Abutting res/pub: greater of ½ bldg. height or 20' Other: 7.5'	
Rear Setback	15'	15'	Abutting res/pub.: greater of ½ bldg. height or 20' Other: 1/2 building height	Abutting res/pub: greater of ½ bldg. height or 20' Other: 7.5'	

While the above table demonstrates that the zoning dimensional requirements of the Mixed Use 1 zone are designed to accommodate buildings with a large footprint on a large parcel, there are limited options for developing or expanding beyond the current use. Options for expanding the current buildings or building new, larger, structures are limited by the zoning dimensional standards and site plan review for additions beyond 2,000 square feet and a special permit for any development beyond 20,000 square feet. There are no listed standards for lot coverage and open space within the MU1 zone. Setback requirements set forth for the MU1 zone would limit expansion westward as well as expansion eastward given the building at 132 Charles St. currently sits on the eastern lot line and the site is predominantly surrounding by residential and public zoning districts which require greater setbacks. Given 132 Charles St., currently has a building area of 19,361 square feet, any larger potential structures or additions proposed would require site plan review. Any dimensional nonconformities would be allowed to be extended via special permit.

Use Allowances:

The table illustrates that a rezoning to MU1 would expand allowed residential and commercial uses, while

$further \ limiting \ restricted and \ industrial \ uses \ compared \ to \ MAN.$

Use	MR1	MR2	MAN	MU1
Residential Uses				
Single-Family, detached	Р	Р		
Two-Family, detached	Р	Р		
Single-Family, attached	SP	SP		
Multi-family dwelling		SP		
Residential use, above ground floor				SP
Residential use, ground floor				SP
Live/work space				Р
Lodging House, above ground floor				SP
Lodging House	SP	SP		
Associations of persons in a common dwelling	SP	SP		
Congregate living facility	SP	SP		
Dormitory (5-20 persons)	SP	SP		
Dormitory (20+ persons)	L	L		
Cluster development for open space preservation	SP	SP		
Residential care facility	SP	SP		_

Use	MR1	MR2	MAN	MU1	
<u>Civic/Institutional Uses</u>					
Cemetery, private	SP	SP	SP	SP	
Club, clubhouse	SP	SP			
Community use space			Р	Р	
Family child care home, large family child care home, day care	L	L	L	L	
center					
Heliport				SP	
Hospital	SP	SP			
Library, museum or similar institution	SP	SP			
Nonprofit Institution	SP	SP			
Public use	L	L	L	L	
Rail/bus station			Р	Р	
Religious institution	L	L	L	L	
Sanitarium, convalescent or rest home, other like institution	SP	SP			
School or other educational purposes, non-profit	L	L			
School or other educational purposes, for-profit	SP	SP			
Scientific research and development activities, accessory	SP	SP			

Use	MR1	MR2	MAN	MU1
<u>Commercial Uses</u>	•			
Animal service, excluding overnight boarding				SP
ATM, standalone			SP	SP
Bank, up to 5,000 square feet				SP
Bank, over 5,000 square feet				SP
Bed & Breakfast	SP	SP		
Business incubator				Р
Business services				SP
Car-sharing service, car rental, bike rental, electric car-charging			Р	Р
station				
Car wash			SP	
Dry cleaning or laundry, retail				SP
Fuel establishment			SP	SP
Funeral home		SP		
Health club, above or below ground floor			Р	Р
Health club, ground floor			Р	SP
Job printing, up to 3,000 square feet (area used for work and			Р	
storage)				
Job printing, over 3,000 square feet (area used for work and			Р	
storage)				
Kennel			Р	
Microfulfillment Center			L	L
Office			Р	Р
Parking facility, accessory, single level			Р	Р
Parking facility, non-accessory, single level			SP	SP
Parking facility, accessory, multi-level			SP	SP
Parking facility, non-accessory, multi-level			SP	SP
Radio or television broadcasting studio			L	
Radio, or television transmission station	SP	SP	SP	SP
Restaurant				SP
Retail sales, over 5,000 square feet				SP
Service establishment, up to 5,000 sq. feet				SP
Service establishment, over 5,000 sq. feet				SP
Vehicle repair shop, minor			SP	SP
Vehicle repair shop, major			SP	SP
Vehicles sales and service facility, indoor			SP	SP
Vehicles sales and service facility, outdoor			SP	SP
Veterinary hospital			Р	SP
<u>Industrial Uses</u>				
Assembly or fabrication of materials manufactured off premise			Р	Р
Bakery, wholesale			SP	
Boat building, storage and repair			L	
Bottling works (except for alcoholic beverages)			Р	

Use	MR1	MR2	MAN	MU1
Industrial Uses (cont.)				
Building materials sales yard and storage building			SP	
Contractor's yard			Р	
Feed and seed store			SP	
Food processing, wholesale			Р	
Laboratory, research and development			Р	Р
Laundry, cleaning & dyeing establishment			Р	
Manufacturing			Р	
Manufacturing, molding, shaping or assembly from prepared			Р	
materials (including repairs)				
Paint store			SP	
Printing, publishing and reproduction establishment			Р	
Sign painting shop			Р	
Telecommunications and data storage facility			SP	SP
Vehicle storage			SP	
Wholesale business or storage facility				SP
Wireless communication equipment	P/L/SP	P/L/SP	P/L/SP	P/L/SP
Manufacturing, uses not allowed by right			SP	

Use	MR1	MR2	MAN	MU1
Open Space Uses				
Agriculture, on a parcel of 5 or more acres	Р	Р	Р	Р
Agriculture, on a parcel under 5 acres	SP	SP	SP	SP
Resource extraction	SP	SP	SP	SP
Riding school, stock farm	SP	SP		

Use	MR1	MR2	MAN	MU1
Restricted Uses				
Keno				SP
Medical Marijuana Treatment Center				SP
Craft Marijuana Cooperative			SP	
Indepdent Testing Laboratory			SP	
Marijuana Courier			L	
Marijuana Cultivator			SP	
Marijuana Delivery Operator			L	
Marijuana Product Manufacturing			SP	
Marijuana Research Facility			SP	
Marijuana Retailer				SP
Marijuana Transporter			SP	
Microbusiness			SP	
Firearm Business			SP	
Firing Range			SP	
Gunsmith			SP	

Next Steps

With the additional information provided, the Planning Department continues to recommend that ZAP vote to approve this zoning change to MU1.

Attachments and Links

Attachment A Explanation for rezoning request from petitioner

Link January 24, 2023 ZAP Memo

From the Law Office of Terrence P. Morris, Esq.

Memorandum

To: Zachery LeMel, Chief of Long-Range Planning

From: Terrence P. Morris, Esquire

Cc: Zoning & Planning Committee; Client

Date: July 26, 2023

Re: 126-132 Charles Street

Background

This memo will explain the circumstances leading up to the petitioner's request for a rezoning of the subject properties, which the company had acquired on 12/9/2021 (#132) and 9/21/2022 (#126).

In November 2022, prior to obtaining legal counsel, the owner/petitioner was contemplating improvements to the existing commercial property (#132) that had been constructed in 1927. As part of its due diligence, the owner was referred to the city's Chief Zoning Code Official (CZO), Jane Santosuosso, for advice. The matter was complicated due to the patchwork of zoning classifications, as shown in the attached Existing Zoning Plan, which had a small part of the commercial building at the rear located within the multi-residence 1 (MR1) district, while the bulk of the building was in the manufacturing (MAN) district.

When the owners filed the application for a building permit with ISD, it was informed that the permit could not be issued because the building was located in 2 zoning districts, one of which was residential. The matter was ultimately resolved with the intervention of the CZO. The building permit as issued on January 4, 2023, to renovate the first floor to accommodate new lab equipment, upgrade the front entry and rear egress to facilitate handicap accessibility.

Even so, the CZO advised the owner to seek a comprehensive rezoning to avoid future complications for both properties. Needless to say, the whole experience left the owner with considerable uncertainty about the investment it had made in Newton. As a result, the owner sought legal counsel as to the most appropriate zoning district into which the property should be placed to accommodate its current operation and future needs. Among the immediate future needs is the use of the property at # 126 for office space in conjunction with laboratory use on the entire property. In doing so the owner sought predictability and flexibility in finding future tenants without the need for zoning relief upon every change in tenancy.

Attachment: Existing Zoning Plan

REFRENCES:

DECU 2014 PG 510

DECU 2014 PG 510

RANGE PLANE PLANE PG 510

PLANE PLANE PLANE PG 510

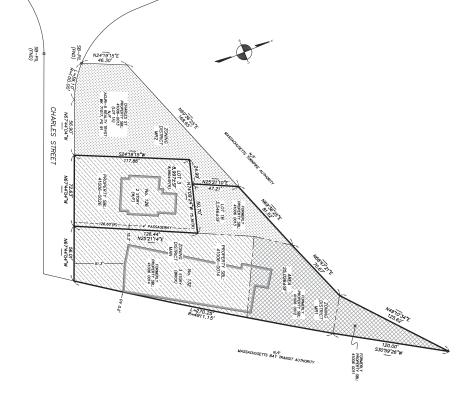
PLANE PLANE PG 510

PLANE PLANE PG 510

PL PREPARED FOR:
OWNER OF RECORD:
WZ DNA LAB, LLC
478 MAPLE STREET
FRANKLIN, MA 02038

#132 CHARLES STREET #126 CHARLES STREET

SITE PLAN OF LAND
SHOWING THE EXISTING ZONING
AT 126 - 132 CHARLES STREET
NEWTON, MA
DATE MARCH 34, 2023 SCALE 10 1004 - 30.0 FET



CHARLES STREET

MR1 - MULTI RESIDENCE 1

MR2 - MULTI RESIDENCE 2

MAN - MANUFACTURING

ACCORDING TO THE FEDERAL EMERGENCY
MANUSCRIBERT OF SAMA) MANS, THE
MANUSCRIBER OF MERRY SAME POPERTY FALL
IN AN AREA DESIGNATED. X 1914 POPERTY FALL
COMMUNITY FAMEL: ZSOJZCOSS4E
EFFECTIVE DATE: 06/04/2010

I CERTIFY THAT THIS PLAN WAS MADE FROM AN INSTRUMENT SURVEY ON THE GROUND ON THE DATE OF JULY 31, 2015 AND ALL STRUCTURES ARE LOCATED AS SHOWN HEREON.

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